103D CONGRESS 2D SESSION

H. R. 4983

To amend title IV of the Social Security Act by reforming the aid to families with dependent children program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

August 17, 1994

Mr. Volkmer introduced the following bill; which was referred jointly to the Committees on Ways and Means, Education and Labor, Energy and Commerce, and Agriculture

A BILL

To amend title IV of the Social Security Act by reforming the aid to families with dependent children program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Welfare to Self-Sufficiency Act of 1994".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Amendments to Social Security Act.

TITLE I—FAMILY INVESTMENT PROGRAM AND OTHER WELFARE REFORM

- Sec. 101. Family investment program.
- Sec. 102. Work incentives.
- Sec. 103. Optional State disregard of dependent child's income.
- Sec. 104. Family stability.
- Sec. 105. Work requirements for unemployed parents.
- Sec. 106. JOBS program.
- Sec. 107. Increased payments to States.
- Sec. 108. Assessment, monitoring, and evaluation.
- Sec. 109. Timely preventive health care for children.
- Sec. 110. Wage supplementation demonstration projects.
- Sec. 111. Delay in certain effective dates.

TITLE II—IMPROVEMENTS IN THE COLLECTION OF CHILD SUPPORT

- Sec. 201. Transmission and assignment of certain child support orders to the IRS
- Sec. 202. Collection of child support by Internal Revenue Service.
- Sec. 203. Publication of delinquent child support obligors.
- Sec. 204. Effective date.

TITLE III—WELFARE RESTRICTIONS FOR ALIENS

- Sec. 301. Eligibility of certain aliens for certain Federal benefits.
- Sec. 302. State AFDC agencies required to provide information on illegal aliens to the Immigration and Naturalization Service.

l SEC. 2. FINDINGS.

- 2 The Congress finds the following:
- 3 (1) The welfare system is failing recipients and
- 4 taxpayers and must be reformed.
- 5 (2) The aid to families with dependent children
- 6 program under title IV of the Social Security Act
- 7 (hereafter in this section referred to as "AFDC")
- 8 remains largely unchanged from its predecessor pro-
- 9 gram which was created in 1935, while society has
- 10 changed dramatically during the same period.
- 11 (3) The number of female-headed households
- with children under the age of 18 increased by 146

- percent from 1970 to 1990, and there are now more children living in single-parent homes than at any time in the Nation's history.
 - (4) Expenditures for AFDC increased 13 percent (in inflation adjusted dollars) over a 12-year period, from \$19,600,000,000 in 1980 to \$22,200,000,000 in 1992.
 - (5) The number of families on AFDC has increased 33 percent over a 12-year period, from 3,600,000 families in 1980 to 4,800,000 families in 1992.
 - (6) There were 2,000,000 more children receiving welfare in 1992 than there were in 1980 and 1 in 5 American children currently live in poverty.
 - (7) Many States are enacting sweeping changes to welfare programs in an effort to curb expenditures and reduce the number of dependent families.
 - (8) Welfare reform legislation must recognize the individuality of each family and enact programs that are consistent with this principle.
 - (9) Welfare reform legislation must also recognize the importance of a holistic approach which treats the family as a single unit and not as the sum of its parts.

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- 1 (10) Health care reform is essential to welfare 2 reform because many families remain on public as-3 sistance simply because they cannot afford to lose 4 benefits under the medicaid program under title 5 XIX of the Social Security Act for themselves, and, 6 most importantly, for their children.
 - (11) Parents, including noncustodial parents, have a responsibility to provide financial support for their children and failure to provide child support increases the need for AFDC payments.
- 11 (12) In 1991, the United States Commission on 12 Interstate Child Support reported that the collection 13 of child support fell far short of court awards, with 14 11,000,000 children being awarded \$15,000,000,000 15 in child support payments while approximately 16 \$5,000,000,000 in child support payments remained 17 unpaid.

18 SEC. 3. AMENDMENTS TO SOCIAL SECURITY ACT.

- Except as otherwise specifically provided, wherever in
- 20 this Act an amendment is expressed in terms of an amend-
- 21 ment to or repeal of a section or other provision, the ref-
- 22 erence shall be considered to be made to that section or
- 23 other provision of the Social Security Act.

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TITLE **I—FAMILY** INVESTMENT PROGRAM AND OTHER WEL-2 **FARE REFORM** 3 SEC. 101. FAMILY INVESTMENT PROGRAM. 5 (a) STATE PLAN TO INCLUDE FAMILY INVESTMENT PROGRAM.—Section 402(a) (42 U.S.C. 602(a)) is amended by inserting after paragraph (28) the following new 7 paragraph: 8 9 "(29) except in the case of a State receiving a waiver from the Secretary, provide that the State 10 11 has in effect a family investment program described 12 in subsection (j);". 13 (b) Family Investment Program.—Section 402 (42 U.S.C. 602) is amended by adding at the end the following new subsection: 16 "(j) For purposes of subsection (a) (29): "(1) The term 'family investment program' 17 means a program under which the State agency— 18 "(A) negotiates a family investment agree-19 20 ment (as defined in section 406(i)) with each 21 family, and "(B) offers a family the opportunity to 22 enter into a limited benefit agreement (as de-23

fined in section 406(j)) in lieu of such family

investment agreement.

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1	(2)(A) Any agreement described in section
2	406(i) shall be entered into by each caretaker rel-
3	ative, any other relative with whom a dependent rel-
4	ative is living, and any other individual living in the
5	same home as such relative and the dependent child
6	whose needs are taken into account in making the
7	determination under section 402(a)(7).
8	"(B) An individual shall not be required to
9	enter into the agreement if such individual is—
10	"(i) a parent of a child who is less than 6
11	months of age, but if both parents are living in
12	the child's home, only one parent shall be ex-
13	empt from entering into the agreement;
14	"(ii) employed for 30 or more hours per
15	week;
16	"(iii) ill, incapacitated, or of advanced age;
17	or
18	"(iv) needed in the home because of the ill-
19	ness or incapacity of another member of the
20	household.
21	"(3) The State agency shall ensure that—
22	"(A) any correspondence with an individ-
23	ual described in paragraph (2) relating to the
24	family investment program (including the initial
25	notice of the requirement to enter into a family

1	investment agreement) shall be in a format
2	which is designed to be easily understandable to
3	such individual;
4	"(B) the correspondence described in sub-
5	paragraph (A) shall be designed to be under-
6	standable to individuals who are not English
7	language speakers; and
8	"(C) employees of the State agency are
9	readily available to assist individuals in com-
10	pleting any documents required for participa-
11	tion in the family investment program.
12	"(4) The State agency shall establish a dispute
13	resolution procedure for disputes related to partici-
14	pation in the family investment agreement that pro-
15	vides the opportunity for a hearing consistent with
16	the hearing requirement under section 482(h).
17	"(5)(A) A State shall be treated as meeting the
18	requirements of paragraph (1) for fiscal years 1995
19	through 2002 if it enters into family investment
20	agreements with at least the implementation per-
21	centage of the applicable population.
22	"(B) For purposes of subparagraph (A), the
23	implementation percentage is equal to—
24	"(i) 10 percent in fiscal year 1995;
25	"(ii) 15 percent in fiscal year 1996;

1	"(iii) 20 percent in fiscal year 1997;
2	"(iv) 30 percent in fiscal year 1998;
3	"(v) 40 percent in fiscal year 1999;
4	"(vi) 60 percent in fiscal year 2000;
5	"(vii) 70 percent in fiscal year 2001; and
6	"(viii) 90 percent in fiscal year 2002.
7	"(C) For purposes of subparagraph (A), the ap-
8	plicable population is the average total number of in-
9	dividuals in the State during the fiscal year who-
10	"(i) receive aid to families with dependent
11	children; and
12	"(ii) are not exempt from entering a family
13	investment agreement under clauses (i) through
14	(iv) of paragraph (2)(B).".
15	(c) Family Investment Agreement and Limited
16	Benefit Plan.—Section 406 (42 U.S.C. 606) is amend-
17	ed by adding at the end the following new subsections:
18	"(i) The term 'family investment agreement' means
19	a social contract between the State and each family receiv-
20	ing aid to families with dependent children which—
21	"(1) outlines the steps a family will take to ob-
22	tain self-sufficiency;
23	"(2) specifies a negotiated time-limited period
24	of eligibility for receipt of aid to families with de-
25	pendent children that is consistent with unique fam-

1	ily circumstances and is based on a reasonable plan
2	to facilitate the transition of the family to self-suffi-
3	ciency;
4	"(3)(A) contains a requirement that each rel-
5	ative and any other individual entering into the
6	agreement (except those determined to need child
7	care assistance but for whom the State does not
8	guarantee such assistance in accordance with section
9	402(g)), participate in one or more of the following
10	activities providing such relative or individual with a
11	significant level of commitment up to the level re-
12	quired for full-time employment:
13	"(i) Full-time or part-time employment.
14	"(ii) Job-search activities.
15	"(iii) Participation in a job opportunities
16	and basic skills training program which meets
17	the requirements of part F.
18	"(iv) Participation in education or training
19	programs.
20	"(v) Unpaid community service (subject to
21	the provisions of subparagraph (B)), only as
22	part of a plan to improve the employability of
23	the individual and leading to the eventual self-

sufficiency of the family.

1	"(vi) Placement in a community work ex-
2	perience program in accordance with section
3	482(f).
4	"(vii) High school completion activities (or
5	the equivalent) for a parent under the age of
6	20; and
7	"(B)(i) provides that an individual who partici-
8	pates in unpaid community service under subpara-
9	graph (A)(v) shall not be required to perform such
10	unpaid community service for a greater number of
11	hours per month than the maximum number of
12	hours an individual may be required to work in any
13	month under the community work experience pro-
14	gram as determined under section $482(f)(1)(B)(i)$;
15	"(ii) requires any sponsor of unpaid community
16	service to comply with the rules described in sub-
17	sections (b), (c), (d), and (g) of section 484 of the
18	Social Security Act (42 U.S.C. 684); and
19	"(iii) provides that an individual's participation
20	in unpaid community service may not exceed 3
21	months;
22	"(4) provides each relative and any other indi-
23	vidual entering into the agreement with the supple-
24	mental services required to obtain self-sufficiency
25	and comply with the terms of the family investment

1	agreement, including health care, transportation,
2	child care, education, and training;
3	"(5) if the State agency and a relative or other
4	individual entering into the agreement agree, pro-
5	vides that the relative or other individual participate
6	in—
7	"(A) a substance abuse treatment pro-
8	gram, or other social service program that the
9	State agency determines necessary to increase
10	the employability of such relative or individual
11	"(B) programs and support services to
12	strengthen parenting skills and assure family
13	stability; and
14	"(C) programs that lead to improved
15	school readiness for preschool children and on-
16	grade performance for school age children;
17	"(6) provides that the State agency shall pro-
18	vide the family with reasonable support and case
19	management in the creation, monitoring, and adap-
20	tation of a family investment agreement to respond
21	to changes in family circumstances and factors out-
22	side family control;
23	"(7) provides that the State agency shall re-
24	negotiate the family investment agreement—

1	"(A) during the period of the agreement,
2	to reflect substantial changes in family cir-
3	cumstances or needs; and
4	"(B) at the conclusion of the original
5	agreement, if each relative and any other indi-
6	vidual entering into the agreement has made a
7	good faith effort to comply with the agreement
8	but were unable to reach self-sufficiency be-
9	cause of factors outside of the control of the
10	relative or other individual;
11	"(8) provides that the family will automatically
12	enter into a limited benefit plan (as described in
13	subsection (j)) if a relative or other individual who
14	has entered into the family investment agreement
15	fails to comply with the agreement; and
16	"(9) provides that the agreement shall be in-
17	valid if the State agency fails to comply with the
18	agreement.
19	"(j) The term 'limited benefit plan' means a plan
20	which, notwithstanding any other provision of this title
21	provides that—
22	"(1)(A) during the first 3-month period in
23	which a family receives aid under the plan, the fam-
24	ily shall receive benefits as normally determined
25	under this title

"(B) during the second 3-month period in which the family receives aid under the plan, the needs of the caretaker relative, any other relative with whom a dependent child is living, and any other individual living in the same home as such relative and the dependent child whose needs are taken into account in making the determination under section 402(a)(7), shall not be taken into account in making the determination with respect to the family for purposes of paragraph (7) and in the case of a family which is eligible by reason of section 407, both parents shall not be taken into account into making such a determination; and

- "(C) after the expiration of a 6-month period beginning on the date on which the family enter into the limited benefit plan, the family shall be ineligible for benefits under this title and may not reapply for such benefits within a 6 month period beginning on the date of such expiration;
- "(2) during the duration of a limited benefit plan, a third-party counselor shall inquire as to the well being of the dependent children; and
- "(3) within a 45-day period beginning on the date that the family automatically enters a limited benefit plan by reason of the family investment

agreement provision described in subsection (i)(8) or 1 2 elects to enter a limited benefit plan under section 402(j)(1), the family shall have the option to void 3 the limited benefit plan by regaining compliance with the negotiated family investment agreement or if no 5 6 agreement has been negotiated, negotiate an agree-7 ment.". 8 (d) Coordination Between Departments.— (1) IN GENERAL.—The Secretary of Health and 9 Human Services, the Secretary of Labor, and the 10 11 Secretary of Education shall ensure appropriate co-12 ordination in the planning, development, and operation of the programs described in paragraph (2) in 13 14 order to— 15 (A) improve the quality and effectiveness of services provided by the Department of 16 17 Health and Human Services, the Department of 18 Labor, and the Department of Education; 19 (B) reduce the overlap of such programs; 20 and 21 (C) reduce the administrative costs of such 22 programs. 23 (2) PROGRAMS DESCRIBED.—The programs de-

scribed in this paragraph are as follows:

1 (A) The family investment program under 2 section 402(j) of the Social Security Act (42 U.S.C. 602(j)). 3 4 (B) The JOBS program under part F of title IV of the Social Security Act (42 U.S.C. 5 6 681 et seq.). 7 (C) Job training programs. (D) Child care programs. 8 9 (E) Educational programs. 10 (F) Any other program administered by 11 the Department of Health and Human Services, 12 the Department of Labor, or the Department of 13 Education which has the effect of promoting 14 self-sufficiency among recipients of aid to fami-15 lies with dependent children under title IV of the Social Security Act (42 U.S.C. 601 et seq.). 16 17 (e) Effective Date.—Except as provided in section 111, the amendments made by this section shall take ef-18 fect on the first day of the first fiscal year beginning after 19 the date of the enactment of this Act. 21 SEC. 102. WORK INCENTIVES. 22 (a) Increase in Work Expense Disregard.—Sec-23 tion 402(a)(8)(A)(ii) (42 U.S.C. 602(a)(8)(A)(ii)) is amended by inserting ", or at the option of the State (on

a statewide basis or in a defined area of the State), the

1	greater of the first \$90, or up to the first 20 percent of
2	the total of such earned income for such month" after
3	"such month".
4	(b) Increase in Earned Income Incentive.—
5	(1) IN GENERAL.—Section 402(a)(8)(A)(iv) (42
6	U.S.C. 602(a)(8)(A)(iv)) is amended—
7	(A) by striking "(II)"; and
8	(B) by inserting ", or (II) at the option of
9	the State (on a statewide basis or in a defined
10	area of the State), up to one-half of the total
11	of such earned income not disregarded under
12	any other clause of this subparagraph if such
13	amount is greater than the amount disregarded
14	under subclause (I)" before the semicolon at
15	the end.
16	(2) NO TIME LIMITATION.—Section
17	402(a)(8)(B) (42 U.S.C. 602(a)(8)(B)) is amended
18	to read as follows:
19	"(B) provide that (with respect to any month)
20	the State agency shall not disregard under clause
21	(ii), (iii), or (iv) of subparagraph (A) any earned in-
22	come of any one of the individuals specified in sub-
23	paragraph (A)(ii) if such individual—
24	"(i) terminated the individual's employ-
25	ment or reduced the individual's earned income

1	without good cause within such period (of not
2	less than 30 days) preceding such month as
3	may be prescribed by the Secretary;
4	"(ii) refused without good cause, within
5	such period preceding such month as may be
6	prescribed by the Secretary, to accept employ-
7	ment in which the individual is able to engage
8	which is offered through the public employment
9	offices of the State, or is otherwise offered by
10	an employer if the offer of such employer is de-
11	termined by the State or local agency admin-
12	istering the State plan, after notification by the
13	employer, to be a bona fide offer of employ-
14	ment; or
15	"(iii) failed without good cause to make a
16	timely report (as prescribed by the State plan
17	pursuant to paragraph (14)) to the State agen-
18	cy of earned income received in such month
19	and".
20	(c) Work Transition Period.—
21	(1) IN GENERAL.—Section 402(a)(8)(A) (42
22	U.S.C. 602(a)(8)(A)) is amended—
23	(A) by striking "and" at the end of clause
24	(vii); and

1	(B) by inserting after clause (viii) the fol-
2	lowing new clause:
3	"(ix) at the option of the State (on a state-
4	wide basis or in a defined area of the State),
5	may disregard up to the first 4 months of
6	earned income due to new employment of any
7	child or relative receiving aid to families with
8	dependent children, or of any other individual
9	(living in the same home as such relative and
10	child) whose needs are taken into account in
11	making such a determination not disregarded
12	under any other clause of this subparagraph,
13	if—
14	"(I) such individual earned less than
15	\$1,200 in the 12-month period preceding
16	the new employment; and
17	"(II) such individual timely reports
18	the earnings to the State agency; and".
19	(2) AFDC QUALITY CONTROL.—Section
20	408(c)(3) (42 U.S.C. 608(c)(3)) is amended—
21	(A) by striking "or" at the end of subpara-
22	graph (D);
23	(B) by striking the period at the end of
24	subparagraph (E) and inserting "; or"; and

1	(C) by adding at the end the following new
2	subparagraph:
3	"(F) the State's reliance on the best infor-
4	mation available in determining eligibility for
5	the earned income disregard described in sec-
6	tion 402(a)(8)(A)(ix).''.
7	(d) Retrospective Budgeting Procedures.—
8	Section 402(a)(13) (42 U.S.C. 602(a)(13)) is amended—
9	(1) by striking ''subparagraph (B)'' in subpara-
10	graph (A) and inserting "subparagraphs (B) and
11	(C)'';
12	(2) by striking "and" at the end of subpara-
13	graph (A);
14	(3) by adding "and" at the end of subpara-
15	graph (B); and
16	(4) by adding at the end the following new sub-
17	paragraph:
18	"(C) in the case of the termination of a
19	source of income of an individual whose income
20	is taken into account in making a determination
21	under paragraph (7), the State agency shall
22	consider the loss of income in making a deter-
23	mination regarding the amount of aid, begin-
24	ning in the first month such loss of income oc-
25	curs, but only if the termination is timely re-

ported and, in the case of earned income, the 1 2 individual shows good cause for the termination 3 of employment;". 4 DISREGARD OF INTEREST INCOME.—Section 402(a)(8)(A) (42 U.S.C. 602(a)(8)(A)), as amended by subsection (c) of this section, is amended— 6 (1) by striking "and" at the end of clause (viii); 7 8 and (2) by inserting after clause (ix) the following 9 10 new clause: "(x) at the option of the State (on a state-11 12 wide basis or in a defined area of the State), may disregard all interest income of any child 13 14 or relative applying for or receiving aid to fami-15 lies with dependent children, or of any other individual (living in the same home as such rel-16 17 ative and child) whose needs are taken into ac-18 count in making such a determination; and". 19 (f) Disregard of Income and Resources Des-IGNATED FOR EDUCATION, TRAINING, AND EMPLOY-20 21 ABILITY.— 22 (1)Disregard AS RESOURCE.—Section 402(a)(7)(B) (42 U.S.C. 602(a)(7)(B)) is amend-23 ed— 24 (A) by striking "or" before "(iv)"; and 25

(B) by inserting ", or (v) at the option of the State (on a statewide basis or in a defined area of the State), in the case of a family receiving aid under the State plan (and a family not receiving such aid but which received such aid in at least 1 of the preceding 4 months or became ineligible for such aid during the preceding 12 months because of excessive earnings), any amount not to exceed \$10,000 in a qualified asset account (as such term is defined in section 406(k)) of such family, reduced by the amount (if any) excluded from the resources of the family pursuant to paragraph (46)(A)(i)" before "; and".

(2) DISREGARD AS INCOME.—

(A) Nonrecurring lump sum exempt from lump-sum rule.—Section 402(a)(17) (42 U.S.C. 602(a)(17)) is amended by adding at the end the following: "; at the option of the State (on a statewide basis or in a defined area of the State), that this paragraph shall not apply to earned or unearned income received in a month on a nonrecurring basis to the extent that such income is placed in a qualified asset account (as defined in section 406(k)) the total

1	amounts in which, after such placement, does
2	not exceed \$10,000;".
3	(B) Treatment as income.—Section
4	402(a)(7) (42 U.S.C. 602(a)(7)) is amended—
5	(i) by striking "and" at the end of
6	subparagraph (B);
7	(ii) by striking the semicolon at the
8	end of subparagraph (C) and inserting ";
9	and"; and
10	(iii) by adding at the end the follow-
11	ing new subparagraph:
12	"(D) shall treat as income any distribu-
13	tions from a qualified asset account (as defined
14	in section $406(k)(1)$) which do not meet the
15	definition of a qualified distribution under sec-
16	tion 406(k)(2);".
17	(3) Qualified asset accounts.—Section 406
18	(42 U.S.C. 606), as amended by section 101(b) of
19	this Act, is amended by adding at the end the fol-
20	lowing new subsection:
21	``(k)(1) The term 'qualified asset account' means a
22	mechanism approved by the State (such as individual re-
23	tirement accounts, escrow accounts, or savings bonds) that
24	allows savings of a family receiving aid to families with
25	dependent children to be used for qualified distributions.

1	"(2) The term 'qualified distributions' means dis-
2	tributions for expenses directly related to 1 or more of
3	the following purposes:
4	"(A) The attendance of a member of the family
5	at any education or training program.
6	"(B) The improvement of the employability (in-
7	cluding self-employment) of a member of the family
8	(such as through the purchase of an automobile).
9	"(C) The purchase of a home for the family.
10	"(D) A change of the family residence.".
11	(g) DISREGARD OF INCOME AND RESOURCES RELAT-
12	ED TO SELF-EMPLOYMENT.—
13	(1) State plan requirements.—Section
14	402(a) (42 U.S.C. 602(a)) is amended—
15	(A) by striking "and" at the end of para-
16	graph (44);
17	(B) by striking the period at the end of
18	paragraph (45) and inserting "; and; and
19	(C) by inserting after paragraph (45) the
20	following new paragraph:
21	"(46) at the option of the State (on a statewide
22	basis or in a defined area of the State), provide that
23	the State agency for a period not to exceed 2
24	years—

1	"(A)(i) shall not include as a resource of
2	the family of which a child referred to in para-
3	graph (7)(A) is a member, for purposes of
4	paragraph (7)(B), the lesser of—
5	``(I) the first \$10,000 of the net
6	worth (assets reduced by liabilities with re-
7	spect thereto) of all microenterprises (as
8	defined in section $406(l)(1)$) owned, in
9	whole or in part, by the child or by a rel-
10	ative or other individual referred to in
11	paragraph (7)(A), or
12	"(II) such net worth attributable to
13	such ownership; and
14	"(ii) shall take into consideration as
15	earned income of the family of which the child
16	is a member, only the net profits (as defined in
17	section 406(l)(2)) of such microenterprises; and
18	"(B) shall ensure that caseworkers are
19	able to properly advise recipients of aid under
20	the State plan of the option of microenterprise
21	as a legitimate route toward self-sufficiency,
22	and that caseworkers encourage recipients of
23	such aid who are interested in starting a
24	microenterprise to participate in a program de-
25	signed to assist them in such effort.".

1	(2) Definitions.—Section 406 (42 U.S.C.
2	606), as amended by section 101(b) of this Act and
3	subsection (f)(3) of this section, is amended by add-
4	ing at the end the following new subsection:
5	``(l)(1) The term 'microenterprise' means a commer-
6	cial enterprise which has 5 or fewer employees, 1 or more
7	of whom owns the enterprise.
8	"(2) The term 'net profits' means, with respect to
9	a microenterprise, the gross receipts of the business,
10	minus—
11	"(A) payments of principal or interest on a loan
12	to the microenterprise;
13	"(B) transportation expenses;
14	"(C) inventory costs;
15	"(D) expenditures to purchase capital equip-
16	ment;
17	"(E) cash retained by the microenterprise for
18	future use by the business;
19	"(F) taxes paid by reason of the business;
20	"(G) if the business is covered under a policy
21	of insurance against loss—
22	"(i) the premiums paid for such insurance;
23	and
24	"(ii) the losses incurred by the business
25	that are not reimbursed by the insurer solely by

1	reason of the existence of a deductible with re-
2	spect to the insurance policy;
3	"(H) the reasonable costs of obtaining 1 motor
4	vehicle necessary for the conduct of the business;
5	and
6	"(I) the other expenses of the business.".
7	(3) Inclusion of microenterprise training
8	AND ACTIVITIES IN THE JOBS PROGRAM.—
9	(A) IN GENERAL.—Section 482(d)(1) (42
10	U.S.C. 682(d)(1)) is amended by adding at the
11	end the following new subparagraph:
12	"(C) The services and activities referred to in sub-
13	paragraph (A)—
	"(i) in the case of a State in which at least 3
14	"(i) in the case of a State in which at least 3 percent of the adult recipients of aid under the State
14 15	
14 15 16	percent of the adult recipients of aid under the State
14 15 16 17	percent of the adult recipients of aid under the State plan approved under part A (as of the close of the
14 15 16 17 18	percent of the adult recipients of aid under the State plan approved under part A (as of the close of the immediately preceding fiscal year) elect to partici-
14 15 16 17 18	percent of the adult recipients of aid under the State plan approved under part A (as of the close of the immediately preceding fiscal year) elect to partici- pate in microenterprise activities, shall include pro-
14 15 16 17 18 19 20	percent of the adult recipients of aid under the State plan approved under part A (as of the close of the immediately preceding fiscal year) elect to partici- pate in microenterprise activities, shall include pro- grams described in paragraph (4); or
14 15 16 17 18 19 20 21	percent of the adult recipients of aid under the State plan approved under part A (as of the close of the immediately preceding fiscal year) elect to participate in microenterprise activities, shall include programs described in paragraph (4); or "(ii) in the case of a State in which less than
14 15 16 17 18 19 20 21 22 23	percent of the adult recipients of aid under the State plan approved under part A (as of the close of the immediately preceding fiscal year) elect to participate in microenterprise activities, shall include programs described in paragraph (4); or "(ii) in the case of a State in which less than 3 percent of the adult recipients of such aid (as of

1	(B) MICROENTERPRISE PROGRAMS.—Sec-
2	tion 482(d) (42 U.S.C. 682(d)) is amended by
3	adding at the end the following:
4	"(4) The programs described in this paragraph are
5	programs of public and private organizations, agencies,
6	and other entities (including nonprofit and for-profit enti-
7	ties) to enable such entities to facilitate economic develop-
8	ment by—
9	"(A) providing technical assistance, advice, and
10	business support services (including assistance, ad-
11	vice, and support relating to business planning, fi-
12	nancing, marketing, and other microenterprise devel-
13	opment activities) to owners of microenterprises and
14	persons developing microenterprises; and
15	"(B) providing general support (such as peer
16	support and self-esteem programs) to owners of
17	microenterprises and persons developing
18	microenterprises.''.
19	(h) Extension of Transitional Child Care.—
20	Section $402(g)(1)(A)(iii)$ (42 U.S.C. $602(g)(1)(A)(iii)$) is
21	amended by striking "12 months" and inserting "24
22	months".
23	(i) Effective Date.—Except as provided in section
24	111, the amendments made by this section shall take ef-

- fect on the first day of the first fiscal year beginning after the date of the enactment of this Act. SEC. 103. OPTIONAL STATE DISREGARD OF DEPENDENT 4 CHILD'S INCOME. 5 (a) IN GENERAL.—Section 402(a)(8) (42 U.S.C. 602(a)(8)), as amended by subsections (c) and (e) of section 102 of this Act, is amended— (1) by striking "and" at the end of clause (ix); 8 (2) by striking the semicolon at the end of 9 clause (x) and inserting "; and"; and 10 (3) by inserting after clause (x) the following 11 new clause: 12 "(xi) at the option of the State (on a state-13 wide basis or in a defined area of the State), 14 15 may disregard all or any part of the earned income of a dependent child; and". 16 17 (b) EFFECTIVE DATE.—The amendments made by this section shall take effect on the first day of the first fiscal year beginning after the date of the enactment of 20 this Act. 21 SEC. 104. FAMILY STABILITY. (a) Equivalent Treatment of Stepparent In-
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- COME AND PARENT INCOME.—Section 402(a)(31) (42
- U.S.C. 602(a)(31)) is amended—

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- (1) in subparagraph (A), by inserting ", or at the option of the State (on a statewide basis or in a defined area of the State), the greater of \$90, or the first 20 percent of such total" before the comma at the end;
 - (2) by striking "and" at the end of subparagraph (C); and
 - (3) by striking the semicolon at the end of subparagraph (D) and inserting ", (E) an amount equal to the expenditure for care in such month for a dependent child of the stepparent who is living in the same home as the stepparent, not receiving aid to families for dependent children, and requiring care for such month to the extent that such amount (for each such dependent child) does not exceed \$175 (or such lesser amount as the Secretary may prescribe in the case of an individual not engaged in full-time employment, or not employed throughout the month), or, in the case such child is under age 2, \$200, and (F) at the option of the State (on a statewide basis or in a defined area of the State), up to one-half of the total of such earned income not disregarded under any other subparagraph of this paragraph;".
 - (b) Unemployed Parent Households.—

1	(1) Elimination of principal earner re-
2	QUIREMENT.—
3	(A) IN GENERAL.—Section 407 (42 U.S.C.
4	607) is amended—
5	(i) by striking "of the parent who is
6	the principal earner" in subsection (a) and
7	inserting "of either parent in a home in
8	which both parents of such child are liv-
9	ing";
10	(ii) by striking "the parent who is the
11	principal earner'' in subsection
12	(b)(2)(B)(ii)(II) and inserting "either par-
13	ent'';
14	(iii) by striking "; and" at the end of
15	paragraph (3) of subsection (d) and insert-
16	ing a period; and
17	(iv) by striking paragraph (4) of sub-
18	section (d).
19	(B) Conforming amendment.—Section
20	402(a)(19)(D) (42 U.S.C. 602(a)(19)(D)) is
21	amended by striking "the parent who is the
22	principal earner" and inserting "either parent".
23	(2) Modification of other require-
24	MENTS.—Subparagraph (A) of section 407(b)(1) (42
25	U.S.C. 607(b)(1)) is amended to read as follows:

1	"(A) subject to paragraph (2), shall require the
2	payment of aid to families with dependent children
3	with respect to a dependent child as defined in sub-
4	section (a) when—
5	"(i) for at least 30 days—
6	"(I) prior to the receipt of aid, either
7	parent has been employed for less than a
8	monthly cap specified by the State plan
9	(not to exceed 100 hours), and at the time
10	of the application for aid, both parents are
11	employed for less than such monthly cap;
12	or
13	"(II) after the application for aid, one
14	or both parents are employed for less than
15	the monthly cap established under
16	subclause (I),
17	"(ii) either such parent has not without
18	good cause, within such period (of not less than
19	30 days) as may be prescribed by the Secretary,
20	refused a bona fide offer of employment or
21	training for employment, and
22	"(iii) notwithstanding the number of hours
23	either such parent is working after the initial
24	determination of eligibility, such family remains

- otherwise eligible for payment under this section; and".
- 3 (c) Increase in Asset Limits.—Section
- 4 402(a)(7)(B) (42 U.S.C. 602(a)(7)(B)) is amended in the
- 5 matter preceding clause (i) by inserting "(or, at the option
- 6 of the State (on a statewide basis or in a defined area
- 7 of the State), exceeds an amount prescribed by the State
- 8 not to exceed \$2,000 for applicant families and \$5,000
- 9 for recipient families)" after "may determine".
- 10 (d) Increase in Motor Vehicle Limit.—Section
- 11 402(a)(7)(B) (42 U.S.C. 602(a)(7)(B)), as amended by
- 12 section 102(f) of this Act, is amended—
- 13 (1) in clause (i), by striking "and so much of
- the family member's ownership interest in one auto-
- mobile as does not exceed such amount as the Sec-
- retary may prescribe";
- 17 (2) by striking "or" at the end of clause (iv);
- 18 and
- 19 (3) by striking "; and" at the end of clause (v)
- and inserting ", or (vi) the greater of so much of the
- family member's ownership interest in 1 automobile
- as does not exceed (I) such amount as the Secretary
- 23 may prescribe, or (II) at the option of the State (on
- a statewide basis or in a defined area of the State),
- an amount not to exceed \$3,000, adjusted on Octo-

- ber 1 of each year (beginning in 1994) to equal the
- 2 amount determined under this subclause for the pre-
- 3 vious fiscal year plus the product of such amount
- 4 and the increase in the Consumer Price Index for
- 5 used vehicles during such fiscal year; and".
- 6 (e) Effective Date.—Except as provided in section
- 7 111, the amendments made by this section shall take ef-
- 8 fect on the first day of the first fiscal year beginning after
- 9 the date of the enactment of this Act.
- 10 SEC. 105. WORK REQUIREMENTS FOR UNEMPLOYED PAR-
- 11 **ENTS.**
- 12 (a) Elimination of Required Participation of
- 13 ONE PARENT IN WORK COMPONENT OF JOBS Pro-
- 14 GRAM.—Section 403(l) (42 U.S.C. 603(l)) is amended by
- 15 striking paragraph (4).
- 16 (b) REQUIRED PARTICIPATION OF BOTH PAR-
- 17 ENTS.—Section 407(b)(2)(A) (42 U.S.C. 607(b)(2)(A)) is
- 18 amended to read as follows:
- 19 "(2)(A)(i) In carrying out the program under this
- 20 section, a State may condition continued eligibility for aid
- 21 to families with dependent children by reason of the unem-
- 22 ployment of either parent, on the participation of both
- 23 parents in a program established by the State agency
- 24 which shall include job search activities, counseling, and
- 25 training services when the State agency determines that

- 1 such participation is required, except as provided in clause
- 2 (ii).
- 3 "(ii) A parent shall not be subject to the requirement
- 4 under subparagraph (A), if such parent is employed at
- 5 least 30 hours per week, is needed in the home to care
- 6 for a child under 6 months of age, or if the State agency
- 7 determines the existence of other good cause.".
- 8 (c) Effective Date.—The amendments made by
- 9 this section shall take effect on the first day of the first
- 10 fiscal year beginning after the date of the enactment of
- 11 this Act.
- 12 SEC. 106. JOBS PROGRAM.
- 13 (a) REQUIREMENT OF JOBS PARTICIPATION OF
- 14 Pregnant Individuals.—Section 402(a)(19)(C) (42
- 15 U.S.C. 602(a)(19)(C)) is amended—
- 16 (1) by inserting "or" at the end of clause (v);
- 17 (2) by striking clause (vi); and
- 18 (3) by redesignating clause (vii) as clause (vi).
- 19 (b) No Limitation on Length of Job Search
- 20 Program.—Section 482(g)(2) (42 U.S.C. 682(g)(2)) is
- 21 amended by striking "402(a)(19)(D) applies" through the
- 22 end of subparagraph (B) and inserting "402(a)(19)(D)
- 23 applies.".
- 24 (c) Protection of Existing Workers.—

1	(1) Nondisplacement.—Section 484(c) (42
2	U.S.C. 684(c)) is amended by—
3	(A) by striking "or" at the end of para-
4	graph (2);
5	(B) by striking the period at the end of
6	paragraph (3) and inserting "; or"; and
7	(C) by inserting after paragraph (3) the
8	following new paragraph:
9	"(4) the employment or assignment of a partici-
10	pant or the filling of a position if such participant
11	will perform any services or duties, or engage in ac-
12	tivities, that—
13	"(A) will supplant the hiring of employed
14	workers;
15	"(B) are services, duties, or activities with
16	respect to which an individual has recall rights
17	pursuant to a collective bargaining agreement
18	or applicable personnel procedures; or
19	"(C) had been performed by or were as-
20	signed to any employee who—
21	"(i) is subject to a reduction in force;
22	or
23	''(ii) has recall rights pursuant to a
24	collective bargaining agreement or applica-
25	ble personnel procedures.".

- 1 (2) CONCURRENCE OF LOCAL LABOR ORGANIZA-
- 2 TION.—Section 484 (42 U.S.C. 684) is amended by
- adding at the end the following new subsection:
- 4 "(g) No work assignment under the program shall
- 5 be made until the State agency has obtained from an em-
- 6 ployer with whom a participant is placed, the written con-
- 7 currence of any local labor organization representing em-
- 8 ployees of the employer who are engaged in the same or
- 9 substantially similar work as that proposed to be carried
- 10 out.".
- 11 (d) Grievance Procedure.—Section 484(d)(1) (42
- 12 U.S.C. 684(d)(1) is amended to read as follows:
- " (d)(1)(A) The State shall establish and maintain a
- 14 grievance procedure for resolving complaints by regular
- 15 employees or such employees' representatives that the
- 16 work assignment of an individual under the program vio-
- 17 lates any of the prohibitions described in subsection (c).
- 18 "(B) Except for a grievance that alleges fraud or
- 19 criminal activity, a grievance shall be made not later than
- 20 1 year after the date of the alleged occurrence of the event
- 21 that is the subject of the grievance.
- 22 "(C)(i) A hearing on any grievance conducted under
- 23 this paragraph shall be conducted not later than 30 days
- 24 after the filing of such grievance.

- 1 "(ii) A decision on any such grievance shall be made
- 2 not later than 60 days after the filing of such grievance.
- 3 "(D)(i)(I) In the event of a decision on a grievance
- 4 that is adverse to the party who filed such grievance, or
- 5 60 days after the filing of such grievance if no decision
- 6 has been reached, such party shall be permitted to submit
- 7 such grievance to binding arbitration before a qualified ar-
- 8 bitrator who is jointly selected and independent of the in-
- 9 terested parties.
- 10 "(II) If the parties cannot agree on an arbitrator, the
- 11 Governor shall appoint an arbitrator from a list of quali-
- 12 fied arbitrators within 15 days after receiving a request
- 13 for such appointment from one of the parties to the griev-
- 14 ance.
- 15 "(ii) An arbitration proceeding shall be held not later
- 16 than 45 days after the request for such arbitration pro-
- 17 ceeding, or, if the arbitrator is appointed by the Governor
- 18 in accordance with clause (i)(II), not later than 30 days
- 19 after the appointment of such arbitrator.
- 20 "(iii) A decision concerning a grievance shall be made
- 21 not later than 30 days after the date such arbitration pro-
- 22 ceeding begins.
- "(iv)(I) Except as provided in subclause (II), the cost
- 24 of an arbitration proceeding shall be divided evenly be-
- 25 tween the parties to the arbitration.

"(II) If a regular employee or such employee's rep-1 resentative prevails under a binding arbitration proceeding, the State agency shall pay the total cost of such pro-3 ceeding and the attorneys' fees of such employee or representative. "(E) Remedies for a grievance filed under this para-6 graph include— "(i) prohibition of the work assignment in the 8 program under this part; and 9 "(ii)(I) reinstatement of the displaced employee 10 to the position held by such employee prior to dis-11 placement; 12 "(II) payment of lost wages and benefits of the 13 displaced employee; 14 "(III) reestablishment of other relevant terms, 15 conditions, and privileges of employment of the dis-16 17 placed employee; and "(IV) such equitable relief as is necessary to 18 19 make the displaced employee whole. "(F) Suits to enforce arbitration awards under this 20 paragraph may be brought in any district court of the 21 United States having jurisdiction of the parties, without regard to the amount in controversy and without regard to the citizenship of the parties.".

1	(e) EFFECTIVE DATE.—Except as provided in section
2	111, the amendments made by this section shall take ef-
3	fect on the first day of the first fiscal year beginning after
4	the date of the enactment of this Act.
5	SEC. 107. INCREASED PAYMENTS TO STATES.
6	(a) Changes to JOBS Payment Formula.—
7	(1) In general.—Section 403(l)(1)(A) (42
8	U.S.C. 603(l)(1)(A)) is amended—
9	(A) by striking "and" at the end of clause
10	(i);
11	(B) in clause (ii), in the matter preceding
12	subclause (I), by striking "described in clause
13	(i)" and inserting "described in clause (i) but
14	do not exceed the amount of such expenditures
15	in fiscal year 1994'';
16	(C) by striking the period at the end of
17	clause (ii) and inserting "; and; and
18	(D) by adding at the end the following new
19	clause:
20	"(iii) with respect to so much of the expendi-
21	tures in a fiscal year that exceed the sum of the
22	amounts described in clauses (i) and (ii)—
23	"(I) 50 percent in the case of expenditures
24	described in clause (i)(II), and

1	"(II) in the case of expenditures made by
2	a State in operating such a program for a fiscal
3	year (other than for costs described in
4	subclause (I)), the greater of—
5	"(aa) 70 percent, or
6	"(bb) the Federal medical assistance
7	percentage (as defined in section 1118 in
8	the case of any State to which section
9	1108 applies, or as defined in section
10	1905(b) in the case of any other State).".
11	(2) Effective date.—The amendments made
12	by paragraph (1) shall apply with respect to pay-
13	ments made on and after October 1, 1994.
14	(b) Increase in JOBS Program Authoriza-
15	TION.—Section $403(k)(3)$ (42 U.S.C. $603(k)(3)$) is
16	amended—
17	(1) by striking subparagraphs (E) and (F); and
18	(2) by inserting after subparagraph (D) the fol-
19	lowing new subparagraphs:
20	$\text{``(E)}\ \$1,500,000,000\ \text{in the case of fiscal year}$
21	1995,
22	$\text{``(F)}\ \$2,000,000,000\ \text{in the case of fiscal year}$
23	1996,
24	$\text{``(G)}\ \$2,500,000,000\ \text{in the case of fiscal year}$
25	1997,

1	"(H) \$3,000,000,000 in the case of fiscal year
2	1998, and
3	"(I) \$3,500,000,000 in the case of fiscal year
4	1999.''.
5	(c) Increase in Child Care Payment For-
6	MULA.—
7	(1) In general.—
8	(A) INCREASED PERCENTAGE.—Section
9	402(g)(3)(A)(i) of the Social Security Act (42)
10	U.S.C. $602(g)(3)(A)(i)$ is amended to read as
11	follows:
12	"(3)(A)(i) In the case of expenditures in any fiscal
13	year for child care pursuant to paragraph (1)(A) by any
14	State to which section 1108 does not apply, the applicable
15	rate for purposes of section 403(a) shall be—
16	"(I) with respect to so much of such expendi-
17	tures as does not exceed the State's expenditures in
18	the fiscal year 1994, the Federal medical assistance
19	percentage (as defined in section 1905(b)), and
20	"(II) with respect to so much of such expendi-
21	tures as exceed the amount described in subclause
22	(I), the sum of—
23	"(aa) the Federal medical assistance per-
24	centage (as defined in section 1905(b)), and

1	"(bb) one-half of the difference between
2	100 percent and such Federal medical assist-
3	ance percentage.".
4	(B) EFFECTIVE DATE.—The amendments
5	made by subparagraph (A) shall apply with re-
6	spect to payments made on and after October
7	1, 1994.
8	(2) Conforming amendments.—
9	(A) IN GENERAL.—Section 402(g)(3)(A)(i)
10	of the Social Security Act (42 U.S.C.
11	602(g)(3)(A)(i)), as amended by paragraph
12	(1)(A) of this subsection, is amended—
13	(i) by striking ''(i)'' after ''(A)'';
14	(ii) by striking ''subclause (I)'' in
15	subclause (II) and inserting "clause (i)";
16	(iii) by redesignating subclauses (I)
17	and (II) as clauses (i) and (ii), respec-
18	tively; and
19	(iv) by redesignating items (aa) and
20	(bb) as subclauses (I) and (II), respec-
21	tively.
22	(B) EFFECTIVE DATE.—The amendments
23	made by subparagraph (A) shall take effect on
24	September 30, 1998.

1	SEC. 108. ASSESSMENT, MONITORING, AND EVALUATION.
2	(a) In General.—Section 402(a) (42 U.S.C.
3	602(a)), as amended by section $102(g)(1)$ of this Act, is
4	amended—
5	(1) by striking "and" at the end of paragraph
6	(45);
7	(2) by striking the period at the end of para-
8	graph (46) and inserting "; and; and
9	(3) by inserting after paragraph (46) the fol-
10	lowing new paragraph:
11	"(47) at the option of the State (on a statewide
12	basis or in a defined area of the State), provide that
13	the State agency (in order to increase the percentage
14	of families moving from welfare to self-sufficiency)—
15	"(A) shall conduct an assessment, in con-
16	sultation with State and local elected officials,
17	current recipients of aid to families with de-
18	pendent children, recipients of community-based
19	service systems, and individuals with expertise
20	in business, education, child welfare, juvenile
21	justice, mental health, substance addiction,
22	housing, and labor—
23	"(i) of the barriers which families that
24	receive aid to families with dependent chil-
25	dren face in achieving self-sufficiency, in-
26	cluding noneconomic barriers such as fam-

1	ily functions, parenting capacity, child de-
2	velopment, housing, substance abuse, and
3	mental illness;
4	"(ii) of the capacity within the State
5	to provide employment opportunities to
6	families that receive aid to families with
7	dependent children and to address other
8	barriers such families face to achieving
9	self-sufficiency; and
10	"(iii) of the number and skills of
11	workers needed to develop the family in-
12	vestment program under paragraph (29),
13	monitor progress, and adapt goals to meet
14	new challenges;
15	"(B) shall establish a system to monitor
16	and evaluate both the economic gains related to
17	employment of individuals in households receiv-
18	ing aid to families with dependent children and
19	the social, health, educational, and developmen-
20	tal impact on children in such households that
21	result from efforts to achieve self-sufficiency;
22	and
23	"(C) shall establish a system to determine
24	the number of individuals who achieve self-suffi-
25	ciency through the family investment program

1	under paragraph (29) and the rate of recidi-
2	vism.''.
3	(b) EFFECTIVE DATE.—Except as provided in sec-
4	tion 111, the amendments made by this section shall take
5	effect on the first day of the first fiscal year beginning
6	after the date of the enactment of this Act.
7	SEC. 109. TIMELY PREVENTIVE HEALTH CARE FOR CHIL-
8	DREN.
9	(a) IN GENERAL.—Section 402(a) (42 U.S.C.
10	602(a)), as amended by section 102(g)(1) and 108(a) of
11	this Act, is amended—
12	(1) by striking "and" at the end of paragraph
13	(46);
14	(2) by striking the period at the end of para-
15	graph (47) and inserting "; and; and
16	(3) by inserting after paragraph (47) the fol-
17	lowing new paragraph:
18	"(48) provide that (unless the State agency
19	provides the Secretary with adequate certification
20	that the care described in subparagraph $(A)(i)(I)$ is
21	not accessible in the area in which a family re-
22	sides)—
23	"(A)(i) the State shall decrease the
24	amount of aid paid to a family under this part
25	(determined without regard to subparagraph

1	(B)) by a percentage amount determined appro-
2	priate by the Secretary beginning in the month
3	following any month in which the State agency
4	has failed to receive—
5	"(I) written verification that each
6	child in the family under 6 years of age
7	has been immunized and has received well-
8	baby and well-child care in accordance with
9	guidelines issued by the Surgeon General
10	of the Public Health Service; or
11	"(II) notice of a medical justification
12	that would exempt the child or children
13	from receiving such care; and
14	"(ii) the State shall end the reduction of
15	payment under clause (i) beginning in the
16	month following the month in which the State
17	agency receives the required verification; and
18	"(B) aid under the plan to a family shall
19	be increased by a bonus payment equal to the
20	percentage amount determined by the Secretary
21	under subparagraph (A) in the month following
22	a month in which the State agency receives ver-
23	ification that each such child has received the
24	immunizations and care described in subpara-
25	graph (A)(i).''.

- (b) Effective Date.—Except as provided in sec-1 tion 111, the amendments made by this section shall take effect on the first day of the first fiscal year beginning 3 after the date of the enactment of this Act. SEC. 110. WAGE SUPPLEMENTATION DEMONSTRATION 6 PROJECTS. 7 (a) IN GENERAL.—The Secretary of Health and Human Services (hereafter in this section referred to as the "Secretary") shall establish demonstration projects for the purpose of developing a wage supplementation program under which— 11 12 (1) certain individuals eligible for aid to fami-13 lies with dependent children under title IV of the Social Security Act (42 U.S.C. 601 et seq.) would be 14 15 given an incentive to work; and (2) the State would use funds available to pay 16 17 benefits described in paragraph (1) and food stamp 18 benefits under the Food Stamp Act of 1977 (7 19 U.S.C. 2011 et seq.) to make monthly incentive pay-20 ments (in lieu of such benefits) to such individuals. Each such program shall meet the requirements of sub-21
- 23 (b) Wage Supplementation Demonstration 24 Project.—

section (b).

1	(1) IN GENERAL.—A demonstration project
2	conducted under this section shall provide the follow-
3	ing:
4	(A) Incentives to work.—The project
5	shall—
6	(i) require as a condition of participa-
7	tion in the project that an eligible individ-
8	ual be employed by a participating em-
9	ployer;
10	(ii) provide that the State shall make
11	monthly incentive payments to any eligible
12	individual for each month of employment
13	in an amount equal to the benefits de-
14	scribed in subsection (a)(2) which would
15	otherwise be payable to the individual, de-
16	termined as of the first day of the first full
17	month of employment of such individual by
18	a participating employer; and
19	(iii) provide that such payments be in
20	lieu of such benefits.
21	(B) Period of Participation.—A
22	project shall not permit an eligible individual to
23	participate in the demonstration project for a
24	period in excess of the lesser of—

1	(i) an aggregate period of 48 months,
2	or
3	(ii) a period consisting of the number
4	of months in which such individual was
5	employed by a participating employer.
6	(C) Income in excess of limit.—The
7	project shall set a limit (to be determined by
8	the State) on the monthly income (including
9	payments under subparagraph (A)(ii)) of the
10	family of an eligible individual and shall permit
11	the State to—
12	(i) reduce payments under subpara-
13	graph (A)(ii) in excess of the limit; or
14	(ii) determine an individual ineligible
15	for participation in the project if such in-
16	come is in excess of the limit.
17	(2) Special rules for treatment under
18	FEDERAL PROGRAMS.—Notwithstanding any other
19	provision of law, the following special rules shall
20	apply to an eligible individual participating in the
21	project:
22	(A) Wages as earned income.—Wages
23	paid to an eligible individual by a participating
24	employer (but not payments under the project)
25	shall be considered earned income.

1	(B) Treated as eligibles.—Except for
2	purposes of determining eligibility for benefits
3	for which payments under the project are in
4	lieu of, an eligible individual participating in the
5	project shall be treated as eligible—
6	(i) for aid to families with dependent
7	children under part A of title IV of the So-
8	cial Security Act (42 U.S.C. 601 et seq.);
9	and
10	(ii) for food stamp benefits under the
11	Food Stamp Act of 1977 (7 U.S.C. 2011
12	et seq.) if such individual was otherwise el-
13	igible for food stamp benefits, determined
14	as of the first day of the first full month
15	of the employment of such individual by a
16	employer.
17	(C) Additional child support
18	AMOUNTS.—An eligible individual who partici-
19	pates in the demonstration project shall remain
20	eligible for the project notwithstanding the re-
21	ceipt of any amounts paid to the family of the
22	individual under section $457(b)(4)(B)$ of the
23	Social Security Act (42 U.S.C. 657(b)(4)(B)).
24	(D) Housing.—Any wages paid to an eli-
25	gible individual by a participating employer dur-

1	ing the period of time that an eligible individual
2	participates in the demonstration project shall
3	not be taken into account in determining—
4	(i) the monthly rent under section
5	3(a) of the United States Housing Act of
6	1937 for any family residing in a dwelling
7	unit assisted under such Act; and
8	(ii) the monthly assistance payment
9	for any family under section $8(0)(2)$ of
10	such Act.
11	(3) Eligible individual and participating
12	EMPLOYER.—
13	(A) Eligible individual.—For purposes
14	of this section, an individual is an eligible indi-
15	vidual if the individual is in a category of indi-
16	viduals which the State determines should be el-
17	igible to participate in the demonstration
18	project, and who would, at the time of place-
19	ment in the job involved, be eligible for aid to
20	families with dependent children under an ap-
21	proved State plan under title IV of the Social
22	Security Act (42 U.S.C. 601 et seq.).
23	(B) Participating employer.—
24	(i) In general.—For purposes of
25	this section, an employer is a participating

1	employer, with respect to an eligible indi-
2	vidual, if the employer provides the State
3	with a written agreement certifying—
4	(I) that the employment of the
5	eligible individual complies with the
6	rules described in subsections (b), (c),
7	(d), and (g) of section 484 of the So-
8	cial Security Act (42 U.S.C. 684);
9	(II) that the gross wages (as de-
10	fined in section 209 of the Social Se-
11	curity Act (42 U.S.C. 609) deter-
12	mined without regard to any dollar
13	limitation) paid to such eligible indi-
14	vidual by the employer during any
15	month will not be less than the prod-
16	uct of—
17	(aa) the greater of the Fed-
18	eral minimum wage or the appli-
19	cable State minimum wage, and
20	(bb) the number of hours
21	worked by such individual;
22	(III) that the employer will not
23	receive any wage subsidy under any
24	other provision of Federal law, includ-
25	ing part F of title IV of the Social Se-

curity Act with respect to the employ-1 2 ment of such eligible individual; and (IV) that the eligible individual 3 receives the same employer-provided benefits (other than health care benefits) that other employees of the em-6 7 ployer receive. 8 (ii) Continuing certification re-QUIREMENT.—A participating 9 employer shall be required to submit a monthly re-10 port to the State (in a form and in such 11 12 manner as the State requires) certifying that the employer has complied with the 13 requirements of subclauses (I), (II), (III), 14 15 and (IV) of clause (i) with respect to an el-16 igible individual during the period such in-17 dividual participates under the project. 18 (c) DURATION.—A demonstration project under this Act shall be conducted for not more than 5 years (includ-19 ing any time necessary for final evaluation and reporting). The Secretary may terminate a project if the Secretary 21 determines that the State conducting the project is not in substantial compliance with the terms of the application 23 approved by the Secretary under this section.

(d) APPLICATIONS.—

- (1) IN GENERAL.—Each State desiring to conduct a demonstration project under this section shall prepare and submit to the Secretary an application, at such time, in such manner, and containing such information as the Secretary may require, including an explanation of a plan for evaluating the project.
 - (2) APPROVAL OF APPLICATIONS.—A State that submits an application under paragraph (1) may begin a demonstration project under this section—
 - (A) upon approval of such application by the Secretary; or
 - (B) at the end of the 60-day period beginning on the date such application is submitted, unless the Secretary denies the application during such period.
 - (3) Notice and comment.—A State shall issue a public notice on the date the State submits an application under paragraph (1) which contains a general description of the proposed demonstration project. Any interested party may comment on the proposed demonstration project to the State or the Secretary during the 30-day period beginning on the date the public notice is issued.
- 24 (e) EVALUATIONS.—Each State conducting a dem-25 onstration project under this section shall submit to the

- 1 Secretary an annual and final evaluation that determines
- 2 the success of the State's demonstration project under this
- 3 section in moving people from welfare dependency to self-
- 4 sufficiency.
- 5 (f) Funding for Demonstration Projects.—For
- 6 each State that conducts a demonstration project under
- 7 this section—
- 8 (1) the portion of the monthly payments that
- 9 the State makes to a participant in the project
- under subsection (b)(1)(A)(ii) that is attributable to
- aid to families with dependent children under part A
- of title IV of the Social Security Act (42 U.S.C. 601
- et seq.) shall be considered expenditures under the
- 14 State plan for such aid;
- 15 (2) the expenses incurred by the State in the
- administration of the demonstration project shall be
- considered expenditures by the State for administra-
- tive costs in operating a program under part F of
- title IV of the Social Security Act (42 U.S.C. 601
- et seq.); and
- 21 (3) the portion of the monthly payments that
- 22 the State makes to a participant in the project that
- is attributable to the cash value of food stamp bene-
- fits under the Food Stamp Act of 1977 (7 U.S.C.

- 1 2011 et seq.) shall be considered to be expenditures
- 2 for food stamp benefits under such Act.
- 3 (g) Maintenance of Effort.—Any funds available
- 4 for the activities covered by a demonstration project con-
- 5 ducted under this section shall supplement, and shall not
- 6 supplant, funds that are expended for similar purposes
- 7 under any State, regional, or local program.

8 SEC. 111. DELAY IN CERTAIN EFFECTIVE DATES.

- 9 In the case of a State that the Secretary of Health
- 10 and Human Services determines requires State legislation
- 11 (other than legislation appropriating funds) in order to
- 12 meet the additional requirements imposed by the amend-
- 13 ments made by section 101, 102, 104, 106, and 108, the
- 14 State shall not be regarded as failing to comply with the
- 15 requirements of such amendments before the first day of
- 16 the first calendar quarter beginning after the close of the
- 17 first regular session of the State legislature that begins
- 18 after October 1, 1994, if such State legislature did not
- 19 meet in a regular session after the date of the enactment
- 20 of this Act and before October 1, 1994. For purposes of
- 21 this subsection, in the case of a State that has a 2-year
- 22 legislative session, each year of the session shall be treated
- 23 as a separate regular session of the State legislature.

II—IMPROVEMENTS TITLE IN COLLECTION OF CHILD 2 THE **SUPPORT** 3 4 SEC. 201. TRANSMISSION AND ASSIGNMENT OF CERTAIN 5 CHILD SUPPORT ORDERS TO THE IRS. 6 Section 466(a) (42 U.S.C. 666(a)) is amended by in-7 serting after paragraph (11) the following new paragraph: "(12)(A) Procedures which require any State 8 9 court or administrative agency that issues or modi-10 fies (or has issued or modified) a child support order (including an order for the payment of past-due sup-11 12 port) to transmit a copy of the order to the Internal 13 Revenue Service upon the completion of a 12-month 14 period during which less than 50 percent of the 15 court-ordered child support amount for such period 16 has been paid. 17 "(B) Procedures which— "(i) require any individual with the right 18 19 to collect child support pursuant to an order is-20 sued or modified in the State (whether before or after the effective date of this paragraph) to 21 22 be presumed to have assigned to the Internal Revenue Service the right to collect such sup-23

port (including any past-due support) pursuant

to subparagraph (A), unless the individual af-

24

1	firmatively elects to retain such right at any
2	time; and
3	"(ii) allow any individual who has made
4	the election referred to in clause (i) to rescind
5	or revive such election at any time.".
6	SEC. 202. COLLECTION OF CHILD SUPPORT BY INTERNAL
7	REVENUE SERVICE.
8	(a) IN GENERAL.—Chapter 77 of the Internal Reve-
9	nue Code of 1986 (relating to miscellaneous provisions)
10	is amended by adding at the end the following new section:
11	"SEC. 7524. COLLECTION OF CHILD SUPPORT.
12	"(a) In General.—The Secretary shall establish a
13	program to collect child support (including past-due sup-
14	port) pursuant to child support orders which are assigned
15	to the Internal Revenue Service under section 466(a)(12)
16	of the Social Security Act.
17	"(b) Use of Wage Withholding, Etc.—Such pro-
18	gram shall provide for the collection of child support re-
19	quired to be paid for any period through increases in wage
20	withholding under chapter 24 and estimated tax payments
21	under section 6654 during such period. Amounts required
22	to be paid through such withholding and payments shall
23	be treated as tax for purposes for this subtitle.
24	"(c) Annual Reckoning of Obligation.—

1	"(1) IN GENERAL.—The entire amount of child
2	support required to be paid by any individual to the
3	Internal Revenue Service during any taxable year
4	shall be paid—
5	"(A) not later than the last date (deter-
6	mined without regard to extensions) prescribed
7	for filing such individual's return of tax im-
8	posed by chapter 1 for such taxable year, and
9	"(B)(i) if such return is filed not later
10	than such date, with such return, or
11	"(ii) in any case not described in subpara-
12	graph (A), in such manner as the Secretary
13	may by regulations prescribe.
14	"(2) Credit for Periodic Payments.—The
15	amount required to be paid under paragraph (1)
16	shall be reduced by the aggregate payments of child
17	support made under subsection (b) by such individ-
18	ual through increases in wage withholding and esti-
19	mated tax payments.
20	"(d) Failure To Pay Amount Owing.—If an indi-
21	vidual fails to pay the full amount required to be paid on
22	or before the last date described in subsection $(c)(1)$, the
23	Secretary shall assess and collect the unpaid amount in
24	the same manner, with the same powers, and subject to
25	the same limitations applicable to a tax imposed by sub-

1	title C the collection of which would be jeopardized by
2	delay, except that—
3	"(1) for such purposes, paragraphs (4), (6)
4	and (8) of section 6334(a) (relating to property ex-
5	empt from levy) shall not apply, and
6	"(2) there shall be exempt from levy so much
7	of the salary, wages, or other income of an individ-
8	ual as is being withheld therefrom in garnishment
9	pursuant to a judgment entered by a court of com-
10	petent jurisdiction for the support of the individual's
11	minor children.
12	"(e) Collections Dispersed to Individual
13	Specified in Order.—
14	"(1) IN GENERAL.—Except as provided in para-
15	graph (2), amounts collected under this section pur-
16	suant to any child support order shall be paid to the
17	individual entitled to such amounts under such order
18	as quickly as possible. Any penalties and interest
19	collected with respect to such amounts also shall be
20	paid to such individual.
21	"(2) Families receiving state assist-
22	ANCE.—In the case of an individual with respect to
23	whom—
24	"(A) an assignment of child support pay-
25	ments to a State under section $402(a)(26)$ or

1	471(a)(17) of the Social Security Act is in ef-
2	fect, or
3	"(B) an application for State assistance
4	under section 454(6) is in effect,
5	amounts collected under this section shall be paid to
6	such State pursuant to section 457 of such Act.
7	"(f) Coordination With Underpayment Provi-
8	SIONS.—If the Secretary is collecting—
9	"(1) unpaid child support pursuant to an as-
10	sessment under this section, and
11	"(2) unpaid tax pursuant to an assessment
12	under section 6203,
13	all amounts collected shall be treated as collected pursuant
14	to the assessment under this section to the extent of the
15	amount of such unpaid child support.
16	"(g) Limitation on Judicial Review.—No court
17	of the United States shall have jurisdiction to hear any
18	action, whether legal or equitable, brought to restrain or
19	review any assessment or collection authorized by this sec-
20	tion, nor shall any such assessment or collection be subject
21	to review by the Secretary in an administrative proceeding.
22	This subsection shall not preclude any legal, equitable, or
23	administrative action against the State by an individual
24	in any State court or before any State agency to determine
25	his liability for any amount assessed against him and col-

- 1 lected, or to recover any such amount collected from him,
- 2 under this section.
- 3 "(h) REGULATIONS.—The Secretary shall prescribe
- 4 such regulations as may be appropriate to carry out the
- 5 purposes of this section.".
- 6 (b) Estimate of Increased Internal Revenue
- 7 Funding.—Within 1 year of the date of the enactment
- 8 of this Act, the Secretary of the Treasury shall submit
- 9 to the Congress an estimate of the additional cost per fis-
- 10 cal year for administering the program described in sec-
- 11 tion 7524 of the Internal Revenue Code of 1986 (as added
- 12 by this section).
- 13 (c) CLERICAL AMENDMENT.—The table of sections
- 14 for chapter 77 of the Internal Revenue Code of 1986 is
- 15 amended by adding at the end the following new item:

"Sec. 7524. Collection of child support."

16 SEC. 203. PUBLICATION OF DELINQUENT CHILD SUPPORT

- 17 **OBLIGORS.**
- Section 454 (42 U.S.C. 654) is amended by striking
- 19 "and" at the end of paragraph (23), by striking the period
- 20 at the end of paragraph (24) and inserting "; and", and
- 21 by inserting after paragraph (24) the following new para-
- 22 graph:
- 23 "(25) at the option of the State, provide that
- with respect to any child support order enforced by
- 25 the State under this part in which no payment has

- been made during a preceding 3-month period, the
- 2 State make available for publication on a semi-an-
- a nual basis a listing of all such orders by name of the
- 4 support obligor, verified city and State address of
- 5 such obligor, and any other information deemed ap-
- 6 propriate by the State, and publicize the existence of
- 7 such listing to such support obligors.".

8 SEC. 204. EFFECTIVE DATE.

- 9 (a) IN GENERAL.—Except as provided in subsection
- 10 (b), the amendments made by this title shall take effect
- 11 on the first day of the first fiscal year beginning after the
- 12 date of the enactment of this Act.
- 13 (b) EXCEPTION.—In the case of a State that the Sec-
- 14 retary of Health and Human Services determines requires
- 15 State legislation (other than legislation appropriating
- 16 funds) in order to meet the additional requirements im-
- 17 posed by the amendments made by this title, the State
- 18 shall not be regarded as failing to comply with the require-
- 19 ments of such amendments before the first day of the first
- 20 calendar quarter beginning after the close of the first reg-
- 21 ular session of the State legislature that begins after Octo-
- 22 ber 1, 1994, if such State legislature did not meet in a
- 23 regular session after the date of the enactment of this Act
- 24 and before October 1, 1994. For purposes of this sub-
- 25 section, in the case of a State that has a 2-year legislative

1	session, each year of the session shall be treated as a sepa-
2	rate regular session of the State legislature.
3	TITLE III—WELFARE
4	RESTRICTIONS FOR ALIENS
5	SEC. 301. ELIGIBILITY OF CERTAIN ALIENS FOR CERTAIN
6	FEDERAL BENEFITS.
7	(a) Provisions Relating to Unlawful
8	ALIENS.—
9	(1) Direct federal financial benefits.—
10	(A) IN GENERAL.—On and after the date
11	of the enactment of this Act, notwithstanding
12	any other provision of law, no benefits shall be
13	available under the programs described in sub-
14	paragraph (B) to an unlawful alien (as defined
15	in subsection (c)(2)) except pursuant to a provi-
16	sion of the Immigration and Nationality Act.
17	(B) Programs described.—The pro-
18	grams described in this subparagraph are the
19	following:
20	(i) The aid to families with dependent
21	children program under title IV of the So-
22	cial Security Act.
23	(ii) The medicaid program under title
24	XIX of the Social Security Act (except for
25	care and services for the treatment of an

1	emergency medical condition under section
2	1903(v) of the Social Security Act).
3	(iii) The food stamp program under
4	the Food Stamp Act of 1977.
5	(iv) The supplemental security income
6	program under title XVI of the Social Se-
7	curity Act.
8	(v) Any Federal unemployment com-
9	pensation program.
10	(2) Notification of Aliens.—The Federal
11	agency administering a program referred to in para-
12	graph (1)(B) shall, directly or through the States,
13	notify any unlawful alien (as defined in subsection
14	(c)(2)) who is receiving benefits under the program
15	on the date of the enactment of this Act and whose
16	eligibility for the program is or will be terminated by
17	reason of this subsection.
18	(b) Provisions Relating to Lawful Aliens.—
19	(1) Reporting by federal agencies.—On
20	and after the date of the enactment of this Act, not-
21	withstanding any other provision of law, any lawful
22	alien (as defined in subsection $(c)(1)$) who receives
23	benefits under a program described in subsection
24	(a)(1)(B) for more than 12 months shall be reported

to the Immigration and Naturalization Service and

- shall be treated as a public charge for purposes of section 241(a)(5) of the Immigration and Nationality Act.

 (2) ATTRIBUTION OF SPONSOR'S INCOME AND RESOURCES TO FAMILY PREFERENCE ALIENS.—On
 - RESOURCES TO FAMILY PREFERENCE ALIENS.—On and after the date of the enactment of this Act, notwithstanding any other provision of law, for purposes of determining eligibility of, and the amount of benefits for, a lawful alien (as defined in subsection (c)(1)) under a program described in subsection (a)(1)(B)—
 - (A) the income and resources of any person who, as a sponsor of such alien's entry into the United States, executed an affidavit of support or similar agreement with respect to such alien, and
 - (B) the income and resources of such sponsor's spouse,
 - shall be deemed to be the unearned income and resources of such alien until such time as the alien achieves United States citizenship through naturalization pursuant to chapter 2 of title 3 of the Immigration and Nationality Act.
- 24 (c) Definitions.—For the purposes of this section:
- 25 (1) Lawful Alien.—

1	(A) In GENERAL.—The term "lawful
2	alien" means an individual who is described in
3	subparagraph (B) at the time the individual ap-
4	plies for, receives, or attempts to receive any
5	Federal benefit.
6	(B) Individuals described.—An indi-
7	vidual described in this subparagraph is—
8	(i) a national of the United States,
9	(ii) an alien lawfully admitted for per-
10	manent residence,
11	(iii) an asylee,
12	(iv) a refugee,
13	(v) an alien whose deportation has
14	been withheld under section 243(h) of the
15	Immigration and Nationality Act, or
16	(vi) a parolee who has been paroled
17	for a period of 1 year or more.
18	(2) Unlawful alien.—The term "unlawful
19	alien" means an individual who is not—
20	(A) a United States citizen; or
21	(B) an individual described in paragraph
22	(1)(B) at the time the individual applies for, re-
23	ceives, or attempts to receive any Federal bene-
24	fit.

1	SEC. 302. STATE AFDC AGENCIES REQUIRED TO PROVIDE
2	INFORMATION ON ILLEGAL ALIENS TO THE
3	IMMIGRATION AND NATURALIZATION SERV-
4	ICE.
5	(a) IN GENERAL.—Section 402(a) (42 U.S.C.
6	602(a)), as amended by sections $102(g)(1)$, $108(a)$, and
7	109(a) of this Act, is amended—
8	(1) by striking "and" at the end of paragraph
9	(47);
10	(2) by striking the period at the end of para-
11	graph (48) and inserting "; and; and
12	(3) by inserting after paragraph (48) the fol-
13	lowing new paragraph:
14	"(49) require the State agency to provide to the
15	Immigration and Naturalization Service the name,
16	address, and other identifying information that the
17	agency has with respect to any individual unlawfully
18	in the United States any of whose children is a citi-
19	zen of the United States.".
20	(b) Effective Date.—
21	(1) In general.—Except as provided in para-
22	graph (2), the amendment made by subsection (a)
23	shall take effect on the first day of the first fiscal
24	year beginning after the date of the enactment of
25	this Act.

(2) Delay permitted if state legislation requires.—In the case of a State plan approved under section 402(a) of the Social Security Act which the Secretary of Health and Human Services determines requires State legislation (other than legislation appropriating funds) in order for the plan to meet the additional requirement imposed by the amendment made by subsection (a) of this section, the State plan shall not be regarded as failing to comply with the requirements of such section 402(a) solely on the basis of the failure of the plan to meet such additional requirement before the end of the 2-year period that begins with the date of the enactment of this Act.

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